



# IMPLEMENTATION AND ACCEPTABILITY OF A CARBON TAX: SOME LESSONS LEARNED FROM INTERNATIONAL EXPERIENCES



Christophe Cassen
CIRED/CNRS

Madrid, COP25, 12 December 2019

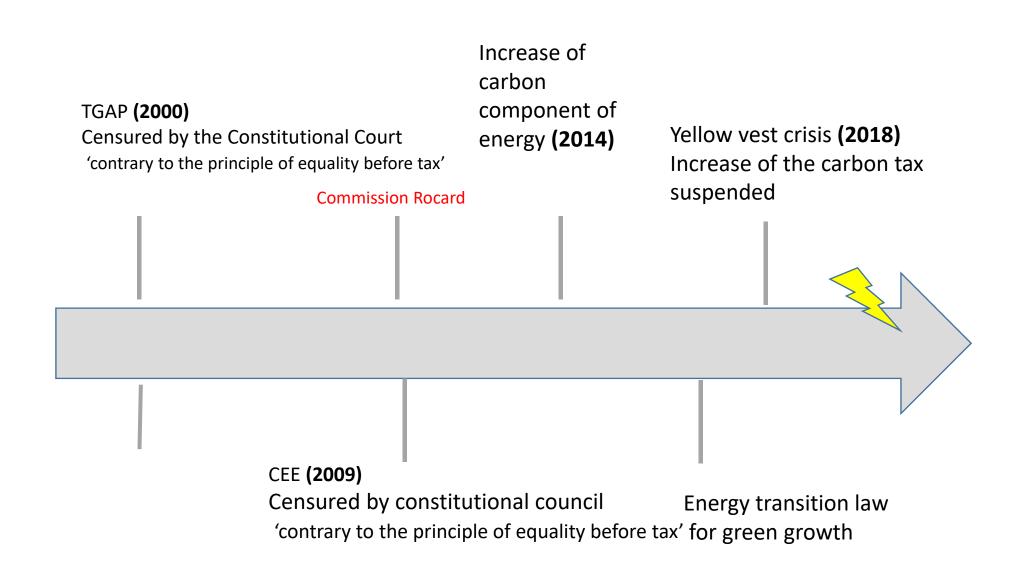
#### Context

- Carbon tax = a privileged instrument for decarbonization
- Despite carbon pricing initiatives, limited implementation of carbon tax policies (World Bank, 2018)
- Analysing critical points for the implementation of carbon taxation through case studies: France, Sweden, British Columbia, Australia and Chile

## Transparency and inclusiveness: a prerequisite for success?

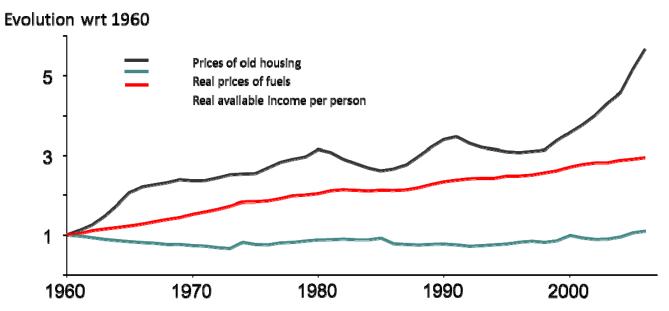
- Concerted process in Sweden (1989-1991)
  - 2 yrs of negotiations with all stakeholders (trade unions, government etc.) around an ambitious fiscal reform
  - An evolving compromise: progressive reduction of the gap between fiscality on households and firms
  - Lowest carbon footprint in Europe (2013)
- Failed institutional tentatives to find compromises (France)

#### France: missed opportunities!



# Ecological imperative vs social and territorial equity: the impossible equation?

- From 'no exemption' principle to exemptions to people in rural areas after protests (British Columbia)
- A 50 years vulnerability with urban sprawling and...roundabouts (France)



Source: Nadaud, CIRED

#### Carbon tax revenues recycling: make necessity virtue?

- Modalities of compensations :
  - Replace labour taxes for competitivity concerns (Sweden)
  - Target and redistribute directly to modest households (Australia, British Columbia)
  - Increase funding for the low-carbon transition (public transport, clean vehicles, energy renovation of buildings, etc.) (Australia)
- Require to consider the diversity of technical, geographical and socioeconomic factors
- Should be linked to national development priorities (e.g supporting the educative system in Chile)

#### Carbon tax as part of a new social contract

- Implementing a sutainable institutional process which allows:
  - A shared diagnosis on the need for a carbon tax
- Develop a positive narrative around the introduction of a carbon tax
- Play on key levers of decarbonization (urban planning, climate smart agriculture, financing etc.)

### From environmental policy to the renegotiation of the social contract: an optimist scenario?

Financial tool, signal credibility

Carbon tax + negotiation

**EncilowCarb PM** 

Reference

Question: How to trigger transition to factor 4 in France by 2050?

A tale suggesting that ...

... factor 4 is possible providing renegotiation of social contract, including ...

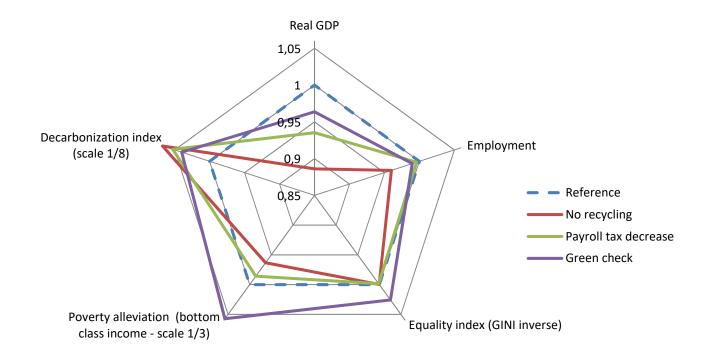
- Sectoral policies
- Fiscal reform, including labor taxes
- Financial intermediation
- What about industries / regions at risk?

Hourcade, Bibas. 2015. Technology optimism is not enough: Some considerations on the difficulty of triggering low-carbon transition in France. *Our Common Future Under Climate Change*, Paris, 9 juillet.

#### MERCI!

<u>cassen@centre-cired.fr</u> os://lambda.alwaysdata.no

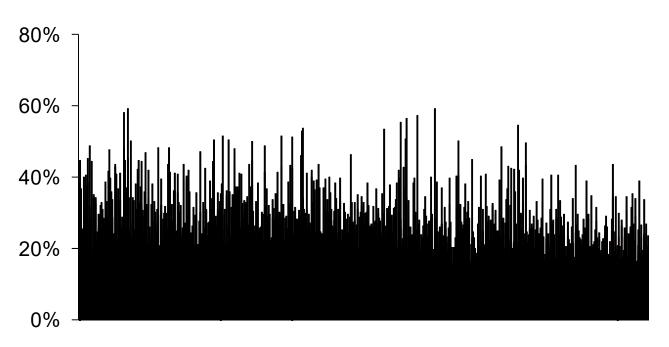
#### Detailed design of policy instruments is essential



Combet, E., Ghersi, F., Thubin, C., Hourcade J.-C. 2010. La fiscalité carbone au risque des enjeux d'équité. Revue d'économie politique 25(2):59-91. Lefèvre, J. et al. 2015. Impacts of climate policies in Brazil. *Working Paper*, COPPE-UFRJ et CIRED.

### A 50 years vulnerability with urban sprawling and...roundabouts

Share of energy in households' budgets



Living standards

Source : Budget de famille, 10305 ménages

Diversiity of technical, geographical and socioeconomic factorsTo be taken into account by compensation modalities